



HANDBOOK

Second Edition

Regional Organizations and the UN Programme of Action on Small Arms (PoA)

Eric G. Berman and Kerry Maze



Federal Foreign Office



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The Small Arms Survey

The Small Arms Survey is a global centre of excellence whose mandate is to generate impartial, evidence-based, and policy-relevant knowledge on all aspects of small arms and armed violence. It is the principal international source of expertise, information, and analysis on small arms and armed violence issues, and acts as a resource for governments, policy-makers, researchers, and civil society. It is located in Geneva, Switzerland, at the Graduate Institute of International and Development Studies.

Established in 1999, the Survey is supported by the Swiss Federal Department of Foreign Affairs and current or recent contributions from the Governments of Australia, Belgium, Denmark, Finland, France, Germany, the Netherlands, New Zealand, Norway, Sweden, the United Kingdom, and the United States, as well as from the European Union. The centre is grateful for past support received from the Governments of Canada and Spain, as well as from foundations and many bodies within the UN system.

The Survey has an international staff with expertise in security studies, political science, law, economics, development studies, sociology, and criminology, and collaborates with a network of researchers, partner institutions, non-governmental organizations, and governments in more than 50 countries.

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Preface

The genesis for this Handbook dates back to May 2008. It was then that the North Atlantic Treaty Organization and the Organization for Security and Cooperation in Europe co-hosted a three-day conference in which representatives from 16 regional organizations met in Brussels to share examples of the work they were undertaking to help implement the UN Programme of Action to Prevent, Combat and Eradicate the Illicit Trade in Small Arms and Light Weapons in All Its Aspects (PoA). I was privileged to have been invited to participate in that conference, and was struck when I overheard a United Nations official in the audience quietly acknowledge after an impressive presentation that the speaker and his organization were unknown to him. I found this particularly poignant as the official was active in working with various actors on international efforts to address the illicit proliferation of small arms. If he was surprised, then surely this was symptomatic of a larger issue that merited further exploration.

Four years later the Survey published the *Regional Organizations and the UN Programme of Action on Small Arms (PoA)*, the inaugural volume of its Handbook series. That initial enterprise was the result of extensive desk research and hundreds of interviews and email exchanges with officials from over 50 regional organizations: more than three times as many as had been present that May 2008 conference. The positive response to the publication was rewarding.

Many of the caveats from the first undertaking still hold true. The profiles do not serve as official positions or documents for any of the respective regional organizations. Moreover, the names of countries and the borders used in maps correspond to the Small Arms Survey style guide and practices. In some instances these will be at odds with those of the organization in question. Some organizations with memberships spanning more than one region may not concur with our decision to ‘choose’ only one. (This is done to make Annexe 3 a more useful reference tool.) The selection of which acronym to use for an organization that has more than one official language and therefore more than one official acronym may similarly raise eyebrows. We recognize the sensitivities inherent in such matters. We appreciate the understanding of these organizations—and of you, the reader—in this regard.

This study should not be taken as a formal evaluation of any specific regional organization. The attribution of icons corresponding to PoA-relevant activities is somewhat subjective. Having more or fewer icons does not suggest an organization is more or less important. Nor does it imply it is more or less effective. Indeed, being ‘awarded’ an icon has nothing to do with ‘success.’ The icons are meant to be helpful guides and encourage dialogue, nothing more.

As was the case with the initial effort, this subsequent study has benefited from the active engagement of officials from the regional organizations featured in this edition. As before, not every organization profiled chose to engage. But the vast majority did, and the study is stronger as a result. We will continue to support the efforts of these various actors to help implement the PoA, which are now better understood and appreciated.

— Eric G. Berman
Director, Small Arms Survey
Geneva, Switzerland
March 2016

Foreword

Germany and the United States are pleased to cooperate—again—on a Small Arms Survey study. We supported the First Edition of this Handbook and were heartened by the positive reception it received. Australia, Côte d'Ivoire, Guyana, and Papua New Guinea helped to formally launch the Handbook at UN Headquarters in August 2012. Subsequently, the book was translated and published in French, the profiles in Part II have been made available in Spanish, and the demand was such that we funded a reprint.

Regional organizations continue to play an important role in helping implement the UN Programme of Action to Prevent, Combat, and Eradicate the Illicit Trade in Small Arms and Light Weapons in All Its Aspects (PoA). As this volume shows, many regional organizations profiled in 2012 remain actively involved in addressing this important agenda, and new institutions have been formed over the past four years to help address the challenge that the illicit proliferation of small arms and light weapons continue to pose to regional and international peace and security.

Both of our governments are working with numerous regional organizations highlighted in this Handbook to address a large variety of PoA concerns. Examples include stockpile management and physical security issues with the assistance and expertise of the African Union, the Caribbean Community, the North Atlantic Treaty Organization, and the Organization for Security and

Cooperation in Europe; the provision of marking machines and associated training with the help of the East African Community, the Organization of American States, the Regional Centre on Small Arms in the Great Lakes Region, the Horn of Africa and Bordering States, and the Southern African Development Community; destroying poorly secured or unsecured unexploded ordnance in partnership with the Pacific Islands Forum; and helping governments prepare for PoA meetings together with the League of Arab States.

We also welcome the inclusion of the relationship between regional organizations' member states and the Arms Trade Treaty (ATT). It reminds us of the relationship between the ATT and the PoA and how they both can contribute to solving the problems posed by the illicit proliferation of small arms and light weapons. Donors can engage states through regional organizations to enhance their abilities to meet their commitments and obligations, or to encourage and educate states who have not yet joined the ATT on the importance of doing so.

As important as the ATT is, the PoA covers many issues that the ATT does not. This Handbook underscores the PoA's continuing importance and relevance. We look forward to working with the Survey to develop this tool further in the coming years.

— **Susanne Baumann**

Deputy Commissioner for Disarmament and Arms Control
German Federal Government
March 2016

— **Stanley L. Brown**

Director, Office of Weapons Removal and Abatement
Bureau of Political-Military Affairs, US Department of State
March 2016

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In almost all cases the Handbook's 52 profiles were prepared or updated in direct consultation with points of contact identified in Part II, together with many of their peers. Accordingly, we want to thank the following officials: Khalid Abdelrahman, Fadi Achaia, Sani Adamu Mohammed, Ioane Alama, David Alvarez Veloso, Abdel Aziz, Alexander Bakalov, Oluwafisan Bankale, Jacques Baud, Michael Bejos, Slobodan Boskovic, Yuli Cahyanti, Carl Case, Roberto Codesal, Fernando João Cumbe, Ervin Dervina, Abdoul-Salam Diagana, Abdourahmane Dieng, Samuel Dusengiyumva, Kyla Evans, Steven Francis, Tewolde Gebremeskel, Diego Garcia Gonzalez, Najim El Hadj Mohamed, Kartika Handaruningrum, Salah Idris, Manuel Iñiguez Sotomayor, Callixtus Joseph, Wilson Twinomugisha Kajwengye, Emilienne Tegha Kang, Missak Kasongo Muzeu, Ilan Kiloe, Raymond Kitevu, Linda Koroma, Elizabeth Kuteesa, Monika Lajhner, Branko Lozancic, Maualaivao Maima Koro, Mohamed El Mamy, Hamid Mannan, Raj Mohabeer,

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Experience gained from the Handbook's First Edition made this journey more straight-forward—but just as long. Alessandra Allen and Benjamin King were instrumental in successfully managing the study's production and project administration. We again profited from Rick Jones' design sensibilities and willingness to work under tight deadlines.

Finally, we are especially indebted to Matt Johnson who not only shepherded the manuscript throughout the production process, but also made numerous useful observations and provided important suggestions, for which we are grateful.

— Eric G. Berman and Kerry Maze
Geneva, Switzerland
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List of abbreviations and acronyms

ACCC	(BSEC) Agreement on Cooperation in Combating Crime
ACCT	ASEAN Convention on Counter-Terrorism
ACIS	(CARICOM) Advanced Cargo Information System
AFD	French Development Agency/Agence Française de Développement
AfDB	African Development Bank
AFRIPOL	African Mechanism for Police Cooperation
AMERIPOL	Police Community of the Americas
AMISOM	AU Mission in Somalia
AML	Anti-money-laundering
AMMTC	(ASEAN) Ministerial Meeting on Transnational Crime
APEC	Asia-Pacific Economic Cooperation
APF	African Peace Facility
APIS	(CARICOM) Advanced Passenger Information System
APSA	(AU) African Peace and Security Architecture
ASA	Association of South-east Asia
ASF	(AU) African Standby Force
ASEAN	Association of Southeast Asian Nations
ASEANAPOL	ASEAN National Police
ASYCUDA	(CARICOM) Automated System for Customs Data
AU	African Union
BAFA	Federal Office for Economic Affairs and Export Control/Bundesamt für Wirtschaft und Ausfuhrkontrolle
BCMS	Bosnian, Croatian, Montenegrin, Serbian

BICC	Bonn International Centre for Conversion
BiH	Bosnia and Herzegovina
BIMSTEC	Bay of Bengal Initiative for Multi-Sectoral Technical and Economic Cooperation
BMS	Biennial Meeting of States
BOT	British Overseas Territory
BSEC	Organization of the Black Sea Economic Cooperation
BWG	BIMSTEC Working Group
BwVC	Bundeswehr Verification Centre
CAN	Andean Community/Comunidad Andina
CAR	Central African Republic
CARICOM	Caribbean Community
CASAC	(SICA) Central American Programme on Small Arms Control/Programa Centroamericano de Control de Armas Pequeñas y Ligeras
CBM	Confidence-building measure
CBSI	(US) Caribbean Basin Security Initiative
CCPAC	Central African Police Chief Committee/Comité des Chefs de Police de l’Afrique Centrale
CDS	(UNASUR) South American Defence Council/Consejo de Defensa Suramericano
CEDB	Council of Europe Development Bank
CEED	(UNASUR) Defence Strategic Studies Centre/Centro de Estudios Estratégicos de la Defensa
CEMAC	Economic and Monetary Community of Central Africa/Communauté économique et monétaire de l’Afrique centrale
CEN-SAD	Community of Sahel-Saharan States
CEPGL	Economic Community of the Great Lakes States/Communauté Économique des Pays des Grand Lacs
CEWARN	(IGAD) Conflict Early Warning and Response Mechanism
CEWS	(AU) Continental Early Warning System
CFT	Counter-financing of terrorism
CHARM	Customs Head of Administration Regional Meeting
CHOGM	Commonwealth Heads of Government Meeting
CICA	Conference on Interaction and Confidence-Building Measures in Asia

CIFTA	(OAS) Inter-American Convention against the Illicit Manufacturing of and Trafficking in Firearms, Ammunition, Explosives, and Other Related Materials/Convención Interamericana contra la Fabricación y el Tráfico Ilícitos de Armas de Fuego, Municiones, Explosivos y otros Materiales Relacionados
CIS	Commonwealth of Independent States
CMC	(MERCOSUR) Common Market Council/Consejo del Mercado Común
CNMI	Commonwealth of Northern Mariana Islands
COARM	(EU) Working Group on Conventional Arms
CONOP	(EU) Council Working Parties on Non-Proliferation
CODUN	(EU) Working Party on Global Disarmament and Arms Controls
COMESA	Common Market for Eastern and Southern Africa
COPAX	(ECCAS) Council for Peace and Security in Central Africa
CRESMAC	Regional Coordination Centre for Central African Maritime Security/Centre régional de la sécurité maritime de l’Afrique central
CREMAO	Regional Coordination Centre for Maritime Security in West Africa/ Centre régional de la sécurité maritime de l’Afrique de l’ouest
CRIN	(OCO) Customs Regional Intelligence Network
CSCE	Commission on Security and Cooperation in Europe
CSO	Civil society organization
CSSDCA	Conference on Security, Stability, Development and Cooperation in Africa
CSTO	Collective Security Treaty Organization
CTTF	(APEC) Counter-Terrorism Task Force
CTWG	(APEC) Counter-Terrorism Working Group
CU	Customs Union
DDR	Disarmament, demobilisation, and reintegration
DFID	(UK) Department for International Development
DG NEAR	(EU) Directorate-General for Neighbourhood and Enlargement Negotiations
DIHPSS	(ECCAS) Department of Human Integration, Peace, Security and Stability/Département de l’Intégration Humaine, de la Paix, de la Sécurité et de la Stabilité
DRC	Democratic Republic of the Congo

EAC	East African Community
EAEU	Eurasian Economic Union
EAPC	Euro-Atlantic Partnership Council
EAPCCO	East Africa Police Chiefs Cooperation Organization
EBRD	European Bank for Reconstruction and Development
ECCAS	Economic Community of Central African States/Communauté économique des États de l'Afrique central
ECOSAP	ECOWAS Small Arms Programme
ECOWAS	Economic Community of West African States/Communauté économique des États de l'Afrique de l'Ouest
EDF	European Development Fund
EEAS	(EU) European External Action Service
EEC	European Economic Community
EIB	European Investment Bank
EJVM	(ICGLR) Expanded Joint Verification Mechanism
IMPACT	(Europol) European Multi-disciplinary Platform against Criminal Threats
ERW	Explosive remnants of war
ESA-IO	Eastern and Southern Africa-Indian Ocean
EU	European Union
EUR	Euro
EurAsAC	Eurasian Economic Community
EUROCONTROL	European Organization for the Safety of Air Navigation
Europol	European Law Enforcement Agency
EVD	Ebola virus disease
FFA	Pacific Islands Forum Fisheries Agency
FLNKS	Front de Liberation Nationale Kanak et Socialiste/Kanak Socialist National Liberation Front
FOMUC	(CEMAC) Multinational Force in the Central African Republic
FRSC	Forum Regional Security Committee
FR	France
GCC	Cooperation Council of the Arab States of the Gulf ('Gulf Cooperation Council')
GDP	Gross domestic product

GGC	Gulf of Guinea Commission/Commission du Golfe de Guinée
GIABA	Inter-Governmental Action Against Money Laundering in West Africa/Groupe Intergouvernemental d'Action contre le Blanchiment d'Argent en Afrique de l'Ouest
GIZ	German Society for International Cooperation/Deutsche Gesellschaft für Internationale Zusammenarbeit
GTZ	German Technical Cooperation/Deutsche Gesellschaft für Technische Zusammenarbeit
GUAM	GUAM (Georgia, Ukraine, Azerbaijan, Moldova) Organization for Democracy and Economic Development
HLG	(IOC) High Level Group
ICC	Interregional Coordination Centre/Centre Interregionale du Coordination
ICGLR	International Conference on the Great Lakes Region
ICI	(NATO) Istanbul Cooperation Initiative
ICJ	International Court of Justice
ICPAT	IGAD Capacity Building Programme Against Terrorism
IGAD	Intergovernmental Authority on Development
IGADD	Intergovernmental Authority on Drought and Development
IHL	International humanitarian law
IMPACS	(CARICOM) Implementation Agency for Crime and Security
INTERPOL	International Criminal Police Organization
IOC	Indian Ocean Commission/Commission de l'Océan Indien
IOM	International Organization for Migration
IPSTC	International Peace Support Training Centre
IRCC	Inter-Regional Coordination Committee
ISACS	(UN) International Small Arms Control Standards
ISS	Institute for Security Studies
ISSP	IGAD Security Sector Programme
ITC	International Trade Commission
ITF	ITF Enhancing Human Security
ITI	International Instrument to Enable States to Identify and Trace, in a Timely and Reliable Manner, Illicit Small Arms and Light Weapons

JIFC	(ICGLR) Joint Intelligence Fusion Centre
LAS	League of Arab States
LES	(OCO) Law Enforcement and Security Division
MAG	(RACVIAC) Multinational Advisory Group
MANPADS	Man-portable air defence system(s)
MASE	Programme to Promote Regional Maritime Security (also called 'Maritime Security Programme')
MD	(NATO) Mediterranean Dialogue
MERCOSUR	Southern Common Market (Mercado Común del Sur)
MGE	(UN) Meeting of Governmental Experts
MICOPAX	(ECCAS) Mission for the Consolidation of Peace in the Central African Republic/Mission de consolidation de la paix en République Centrafricaine
MoU	Memorandum of understanding
MRU	Mano River Union
MSG	Melanesian Spearhead Group
MSIAC	(NATO) Munitions Safety Information Analysis Centre
N/A	Not available/not applicable
NAMSA	NATO Maintenance and Supply Agency
NATO	North Atlantic Treaty Organization
NGO	Non-governmental organization
NFP	National focal point
NPC	National point of contact
NSPA	NATO Support and Procurement Agency
OAS	Organization of American States
OUA	Organization of African Unity
OCO	Oceania Customs Organization
ODECA	Organization of Central American States/Organización de Estados Centroamericanos
OECD	Organization for Economic Co-operation and Development

OIC	Organization of the Islamic Conference
OIF	International Organization of la Francophonie/Organisation Internationale de la Francophonie
OSCE	Organization for Security and Co-operation in Europe
PAPS	(EU) Assistance Programme in Peace and Security/Programme d'appui en matière de paix et de sécurité
PCASED	Programme for Coordination and Assistance for Security and Development in Africa
PfP	(NATO) Partnership for Peace
PKO	Peacekeeping operation
PICP	Pacific Islands Chiefs of Police
PIDC	Pacific Immigration Directors Conference
PIF	Pacific Islands Forum
PIFS	Pacific Islands Forum Secretariat
PoA	(UN) Programme of Action to Prevent, Combat and Eradicate the Illicit Trade in Small Arms and Light Weapons in All Its Aspects
PoA-ISS	(UN) Programme of Action Implementation Support System
POC	Point of contact
PrepCom	Preparatory Committee
PSAAG	Pacific Small Arms Action Group
PSSM	Physical Security and Stockpile Management
PTA	Preferential Trade Area for Eastern and Southern Africa
PTCCC	Pacific Transnational Crime Coordination Centre
PTCN	Pacific Transnational Crime Network
RACVIAC	Regional Arms Control Verification and Implementation Assistance Centre
RAMSI	Regional Assistance Mission to the Solomon Islands
RASALAC	Central African Action Network on Small Arms/Réseau d'Action sur les Armes Legères en Afrique Centrale
RASR	Regional Approach to Stockpile Reduction
RATS	Regional Anti-Terrorism Structure
RCC	Regional Cooperation Council
RCC	(SARPCCO) Regional Coordinating Committee

RDB	(UNODA) Regional Disarmament Branch
REC	Regional Economic Community
RECSA	Regional Centre on Small Arms in the Great Lakes Region, the Horn of Africa and Bordering States
REDICOM	(ICGLR) Regional Disarmament Committee
RevCon	UN PoA Review Conference
RF	Russian Federation
RIP	Regional Implementation Plan for Combating the Proliferation of Small Arms and Light Weapons
RMDS/G	(SEESAC) Regional Micro-Disarmament Standards and Guidelines
RO	Regional organization
RoC	Republic of the Congo
RSTSS	RECSA Small Arms Tracing Software System
RUB	Russian rouble
SAARC	South Asian Association for Regional Cooperation
SADC	Southern African Development Community
SADCPOL	SADC Police
SADR	Sahrawi Arab Democratic Republic
SALW	Small arms and light weapons
SARPCCO	Southern African Regional Police Chiefs Cooperation Organization
SARCOM	Sub-Regional Arms Control Mechanism
SCO	Shanghai Cooperation Organization
SCS	(MSG) Sub-Committee on Security
SDDRC	Sudan DDR Commission
SECI	Southeast European Cooperative Initiative
SEECP	South East European Cooperation Process
SEESAC	South Eastern and Eastern Europe Clearinghouse for the Control of Small Arms and Light Weapons
SELEC	Southeast European Law Enforcement Centre
SEPCA	South East Europe Police Chiefs Association
SICA	Central American Integration System/Sistema de la Integración Centroamericana

SIE	(NATO) Structured Information Exchange
SOP	Standard operating procedure
SOUTHCOM	US Southern Command
SPC	Secretariat of the Pacific Community
SPCPC	South Pacific Chiefs of Police Conference
SPEC	South Pacific Bureau for Economic Cooperation
SPLM	Sudan People's Liberation Movement
SPS	(NATO) Science for Peace and Security Programme
SSR	Security sector reform
STAR	(APEC) Secure Trade in the Asia-Pacific Region
STCDSS	(AU) Specialized Technical Committee on Defence, Safety and Security
STEWARD	Sustainable and Thriving Environments for West African Regional Development Programme
STP	São Tomé and Príncipe
SVG	St. Vincent and the Grenadines
TCU	(PICP) Transnational Crime Unit
TPTWG	(APEC) Transportation Working Group
TURKPA	Parliamentary Assembly of Turkic-speaking Countries
UAE	United Arab Emirates
UDEAC	Customs and Economic Union of Central Africa/Union douanière et économique de l'Afrique centrale
UK	United Kingdom
UMA	Arab Maghreb Union/Union du Maghreb arabe
UN	United Nations
UNAIDS	Joint UN Programme on HIV/AIDS
UNASUR	Union of South American Nations/Unión de Naciones Suramericanas
UNDP	UN Development Programme
UNDPKO	UN Department for Peacekeeping Operations
UNECA	UN Economic Commission for Africa
UNECE	UN Economic Commission for Europe

UNFPA	UN Population Fund
UNICEF	UN Children's Fund
UNGA	UN General Assembly
UNIDIR	UN Institute for Disarmament Research
UNLIREC	UN Regional Centre for Peace, Disarmament and Development in Latin America and the Caribbean
UNMIK	UN Mission in Kosovo
UNODA	UN Office for Disarmament Affairs
UNODC	UN Office on Drugs and Crime
UNOWA	UN Office for West Africa
UNRCPD	UN Regional Centre for Peace and Disarmament in Asia and the Pacific
UNREC	UN Regional Centre for Peace and Disarmament in Africa
UNROCA	UN Register of Conventional Arms
UNSAC	UN Standing Advisory Committee on Security Questions in Central Africa/Secrétariat du Comité consultatif permanent des Nations Unies sur les questions de sécurité en Afrique Central
UNSG	UN Secretary-General
US	United States
USAID	US Agency for International Development
USD	US dollar
USSR	Union of Soviet Socialist Republics
UXO	Unexploded ordnance
VAT	Value added tax
WAANSA	West African Action Network on Small Arms
WAPCCO	West African Police Chiefs Committee Organization
WB	World Bank
WCO	World Customs Organization
WGSIM	(PIF) Working Group for Strengthening Information Management
XAF	Central African franc