

The Comprehensive Peace
Agreement

Between

The Government of The Republic
of The Sudan

and

The Sudan People's Liberation
Movement/Sudan People's
Liberation Army

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LIST OF ABBREVIATIONS

AA	Abyei Area
AAC	Abyei Area Council
AASC	Abyei Area Security Committee
ABC	Abyei Boundaries Commission
A/C	Account
AEC	Assessment and Evaluation Commission
AJMC	Area Joint Military Committee
ARC	Abyei Referendum Commission
ASAs	Agreement on Security Arrangements
AU	African Union
Bde Hqs	Brigade Headquarters
BGR	Bahr El Ghazal Region
BNL	Bicameral National Legislature
BOD	Board of Directors of the Central Bank of Sudan
BOSS	Bank of Southern Sudan
BRA	Banking Regulatory Act
CAA	Chief Administrator for Abyei
CA	Courts of Appeal
CBOS	Central Bank of Sudan
CC	Constitutional Court
CCA	Comprehensive Ceasefire Agreement
CFA	Ceasefire Agreement
CFM	Ceasefire Modalities
CID	Criminal Investigation Department
CJMC	Ceasefire Joint Military Committee
CPA	Comprehensive Peace Agreement
CPC	Ceasefire Political Commission
CPMT	Civilian Protection Monitoring Team
CRC	Convention on the Rights of the Child
CS	Civil Service
CSR	Convention on Status of Refugees

CSS	Constitution of Southern Sudan
DD	D-Day
DDR	Disarmament, Demobilization and Reintegration
DDRR	Demobilization, Disarmament, Re-Integration and Reconciliation
DG	Deputy Governor
DOP	(IGAD) Declaration of Principles
EC	Electoral Commission
EC	Executive Council
ECM	Executive Council of Ministers
FFAMC	Fiscal and Financial Allocation and Monitoring Commission
FOB	Free on Board
FX	Foreign Exchange
GONU/GNU	Government of National Unity
GOS	Government of the Republic of Sudan/Government of Sudan
GOSS	Government of Southern Sudan
GST	General Sales Tax
HDI	Human Development Index
HQ	Headquarters
HRC	Human Rights Commission
ICHPR	International Charter on Human and Peoples Rights
ICRC	International Committee of the Red Cross
ID	Identity Card
IDPs	Internally Displaced Persons
IGAD	Inter-Governmental Authority on Development
IMF	International Monetary Fund
IMS	IGAD Member States
INC	Interim National Constitution
Inf. Bn.	Infantry Battalion
IP	Interim Period
IPF	IGAD Partner's Forum
JAM	Joint Assessment Mission
JAM CCG	Joint Assessment Mission Core Coordination Group

JDB	Joint Defence Board	
JIUs	Joint/Integrated Units	
JMC	Joint Military Commission (for the Nuba Mountains)	
JMTs	Joint Military Teams	
JNTT	Joint National Transition Team	
JSS	Judiciary of Southern Sudan	
LEC	Local Executive Council	
LG	Local Government	
LICUS	Low Income Countries Under Stress	
M-Day	Mandate Day (UN)	
MDTF	Multi-Donor Trust Fund	
MDTFs	Multi-Donor Trust Funds	
MEM	Ministry of Energy and Mining	
MIC	Ministry of International Corporation	
MOF	Ministry of Finance	
MOU	Memorandum of Understanding	
MOU-CH	Memorandum of Understanding on Cessation of Hostilities	
MP	Machakos Protocol	
NA	National Assembly	
NAC	National Audit Chamber	
NC	National Capital	
NCA	National Congress Act	
NCA	National Court of Appeal	
NLC	National Liberation Council (of SPLM/A)	
NCOs	Non-Commissioned Officers	
NCP	National Congress Party	
NCRC	National Constitutional Review Commission	
NSC	National Civil Service	
NCSC	National Civil Service Commission	
NCSG	Northern Civil Society Groups	
NDDRC	Northern Sudan DDR Commission	
NDDRCC	National DDR Coordination Council	

NE	National Executive	JDB
NEC	National Electoral Commission	JDC
NG	National Government	JMC
NGOs	Non-governmental Organizations	JMT
NJSC	National Judicial Service Commission	JNTT
NL	National Legislature	JSS
NLC	National Land Commission	JEG
NLC	National Liberation Council	JG
NM	Nuba Mountains	JGIS
NMDTF	National Multi-Donor Trust Fund	JMDF
NPC	National Petroleum Commission	JMDF
NPCA	National Population Census Act	JMDF
NPF	Northern Political Forces	JEM
NRDF	National Reconstruction and Development Fund	JIC
NRF	National Revenue Fund	JCF
NSA	National Security Act	JOU
NSC	National Supreme Court	JOU-CH
NSS	National Security Service	JMP
OAG	Other Armed Groups	JNA
OAGs CC	Other Armed Groups Collaborative Committee	JAC
ORSA	Oil Revenue Stabilization Account	JNC
PAEC	Parliamentary Assessment and Evaluation Commission	JNCA
PC	Presidential Council	JNCA
PCA	Permanent Ceasefire Agreement	JNC
PIP	Pre-Interim Period	JNGO
POW	Prisoners of War	JNP
PSP	Power Sharing Protocol	JNCR
SA	Security Arrangements	JSC
SAF	Sudan Armed Forces	JNSC
SC	State Constitution	JNSG
SCM	State Council of Ministers	JNDR
SSDDRC	Southern Sudan DDR Commission	JNDRCC

SIC	State Interim Constitution	UNICEF
SJ	State Judiciary	TAV
SK	Southern Kordofan	MMV
SL	State Legislature	YMT
SLC	State Land Commission	WB
SNAF	Sudan National Armed Forces	WK
SOFA	Status of Forces Agreement	WSA
SOMA	Status of Mission Agreement	
SP	State Police	
SPF	Southern Political Forces	
SPLA	Sudan People's Liberation Army	
SPLM	Sudan People's Liberation Movement	
SPLM/A	Sudan People's Liberation Movement/Sudan People's Liberation Army	
SPS	State Police Service	
SPS	Special Administrative Status	
SRS	State Revenue Sources	
SSC	State Security Committee	
SSC	Southern Sudan Constitution	
SSL	Southern Sudan Legislature	
SSL	Southern Sudan Laws	
SSLC	Southern Sudan Land Commission	
SSMDTF	Southern Sudan Multi-Donor Trust Fund	
SSRDF	Southern Sudan Reconstruction and Development Fund	
SSSC	Southern Sudan Supreme Court	
UN	United Nations	
UNAMIS	United Nations Advanced Mission in Sudan	
UNDP	United Nations Development Programme	
UNDPKO	United Nations Department of Peacekeeping Operations	
UNFPA	United Nations Population Fund	
UNHCR	United Nations High Commission/High Commissioner for Refugees	

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N. A. U. L. I.

UNICEF	United Nations International Children's Emergency Fund	21C
VAT	Value Added Tax	21
VMM	Verification and Monitoring Team	2K
VMT	Verification and Monitoring Team	2L
WB	World Bank	2LC
WK	Western Kordofan	2NAF
WSA	Wealth Sharing Agreement	2OFA

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Refugees

CHAPEAU OF THE COMPREHENSIVE PEACE AGREEMENT

WHEREAS the Government of the Republic of the Sudan (GOS) and the Sudan People's Liberation Movement/Sudan People's Liberation Army (SPLM/A) (hereinafter referred to as the "Parties"), having met in continuous negotiations between May 2002 and December 2004, in Karen, Machakos, Nairobi, Nakuru, Nanyuki and Naivasha, Kenya, under the auspices of the Inter-Governmental Authority on Development (IGAD) Peace Process, and, in respect of the issues related to the Conflict Areas of Southern Kordofan and Blue Nile States and Abyei Area, under the auspices of the Government of the Republic of Kenya;

CONSCIOUS that the conflict in the Sudan is the longest running conflict in Africa; that it has caused tragic loss of life, destroyed the infrastructure of the country, eroded its economic resources and caused suffering to the people of the Sudan;

MINDFUL of the urgent need to bring peace and security to the people of the Sudan who have endured this conflict for far too long;

AWARE of the fact that peace, stability and development are aspirations shared by all people of the Sudan;

IN PURSUANCE OF the commitment of the Parties to a negotiated settlement on the basis of a democratic system of governance which, on the one hand, recognizes the right of the people of Southern Sudan to self-determination and seeks to make unity attractive during the Interim Period, while at the same time is founded on the values of justice, democracy, good governance, respect for fundamental rights and freedoms of the individual, mutual understanding and tolerance of diversity within the realities of the Sudan;

RECORDING AND RECONFIRMING that in pursuance of this commitment the Parties duly reached agreement on the following texts: the Machakos Protocol, dated 20th July, 2002 which is set out in Chapter I of the Comprehensive Peace Agreement (CPA); the Agreement on Security Arrangements, dated 25th September, 2003 which is set out in Chapter VI of the CPA; the Agreement on Wealth Sharing, dated 7th January, 2004 which is set out in Chapter III of the CPA; the Protocol on Power Sharing, dated 26th May, 2004 which is set out in Chapter II of the CPA; the Protocol on the Resolution of the Conflict In Southern Kordofan and Blue Nile States, dated 26th May, 2004 which is set out in Chapter V of the CPA; and the Protocol on the Resolution of the Conflict in Abyei Area, dated 26th May, 2004 which is set out in Chapter IV of the CPA; and that the Security Council of the United Nations in its Resolution 1574 of 19th November, 2004, took note of these aforementioned Protocols and Agreements;

RECOGNIZING that the Parties have concluded an Agreement on a Permanent Ceasefire and Security Arrangements Implementation Modalities During the Pre-Interim and Interim Periods dated 31st December, 2004 which is set out in Annexure I of the

CPA, within the Framework of the Agreement on Security Arrangements of 25th September, 2003;

FURTHER RECOGNIZING that the Parties have also concluded the Agreement on the Implementation Modalities of the Protocols and Agreements dated 31st December, 2004 which is set out in Annexure II of the CPA;

NOW HEREIN THE PARTIES JOINTLY ACKNOWLEDGE that the CPA offers not only hope but also a concrete model for solving problems and other conflicts in the country;

THE PARTIES FURTHER ACKNOWLEDGE that the successful implementation of the CPA shall provide a model for good governance in the Sudan that will help create a solid basis to preserve peace and make unity attractive and therefore undertake to fully adhere to the letter and spirit of the CPA so as to guarantee lasting peace, security for all, justice and equality in the Sudan;

NOW THEREFORE, THE PARTIES AGREE, upon signing this Agreement, on the following:

- (1) The Pre-Interim Period shall commence, and all the obligations and commitments specified in the CPA shall be binding in accordance with the provisions thereof;
- (2) The CPA shall be comprised of the texts of the Protocols and Agreements already signed, together with this Chapeau, the Agreement on Permanent Ceasefire and Security Arrangements Implementation Modalities and Appendices as Annexure I and the Agreement on the Implementation Modalities and the Global Implementation Matrix and Appendices as Annexure II;
- (3) The agreed Arabic and English texts of the CPA shall both be official and authentic. However, in the event of a dispute regarding the meaning of any provision of the text, and only if there is a difference in meaning between the Arabic and English texts; the English text shall be authoritative as English was the language of the peace negotiations.
- (4) Upon compilation of the official and authentic Arabic and English texts of the CPA, the initialled copies of both texts shall be given to both Parties, and copies shall also be lodged with the United Nations, the African Union, IGAD Secretariat in Djibouti, the League of Arab States and the Republic of Kenya.
- (5) All persons performing governmental functions shall continue to do so at the place at which they render such services or perform such functions unless or until redeployed or alternative instructions are received in accordance with the arrangements agreed to by the Parties.

- (6) To establish such priority joint task teams, particularly the Joint National Transitional Team (JNTT), the Abyei Boundaries Commission (ABC), the Constitutional Task Team and the Joint Technical Team on "New National Currency" as required to facilitate and prepare for the operationalization of the Agreement once it is put into force;
- (7) To take the necessary steps to ensure the effective implementation of the Permanent Ceasefire;
- (8) To take such steps as are necessary to ensure that resources and funds are available for the establishment of the structures, bodies and institutions contemplated by the CPA especially the establishment of the Government of Southern Sudan;

THE PARTIES EXPRESS THEIR GRATITUDE for the persistent efforts of the Facilitators, the IGAD Member States, and the International Community in assisting the people of the Sudan to return to peace and stability, and in particular, to the African Union, IGAD Partners Forum, the United Nations, and the Governments of Italy, Norway, United Kingdom and the United States of America for their support for the IGAD Peace Initiative and their unwavering interest and consistent endeavours in support of the Peace Process;

THE PARTIES JOINTLY APPEAL to the Regional and International Community and call on Organizations and States which have been requested to witness the signing of this Agreement to provide and affirm their unwavering support to the implementation of the CPA, and further appeal to them to avail resources for the necessary and urgent programmes and activities of the transition to peace as contemplated and agreed herein;

THE PARTIES RECOGNIZE the enormity of the tasks that lie ahead in successfully implementing the Comprehensive Peace Agreement and in signing below and before the witnesses here present, they reconfirm their commitment to implement the Comprehensive Peace Agreement fully and jointly.

(xiii)

H.E. Ali Osman Mohamed Taha
First Vice President of the Republic
of the Sudan
On behalf of the Government
Of the Republic of the Sudan

Dr. John Garang de Mabior
Chairman of the Sudan
People's Liberation Movement/Sudan
People's Liberation Army
on behalf of the Sudan People's
Liberation Movement/Sudan People's
Liberation Army

WITNESSED BY:

H.E. Hon. Mwai Kibaki
President of the Republic of Kenya
On behalf of the IGAD
Sub-Committee on the Sudan

H.E. Hon. Yoweri Kaguta Museveni
President of the Republic of Uganda
On Behalf of IGAD Member States

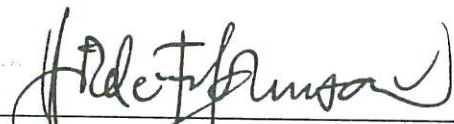
H.E. Mr. Ahmed Aboul Gheit
Egyptian Minister of Foreign Affairs
On behalf of the Government of the Republic of Egypt

Senator Alfredo Mantica
Deputy Minister for Foreign Affairs
On behalf of the Government of Italy

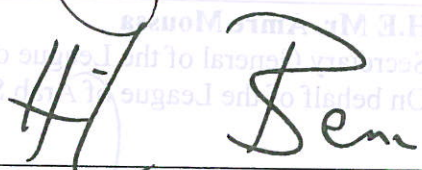
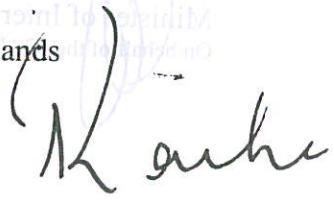
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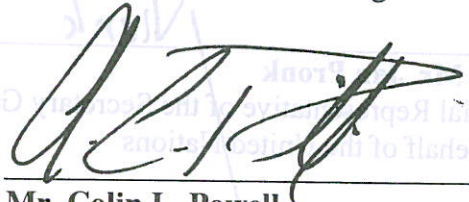
H.E Mr. Fred Racke
Special Envoy of the Netherlands
On behalf of the Royal Kingdom of the Netherlands



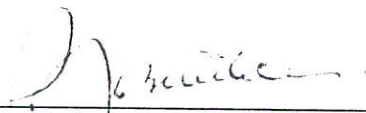
H.E. Ms. Hilde F. Johnson
Minister of International Development
On behalf of the Royal Norwegian Government



Right Hon. Hilary Benn, M.P.
Secretary of State for International Development
On behalf of the United Kingdom and Northern Ireland



Mr. Colin L. Powell
United States Secretary of State
On behalf of the United States of America

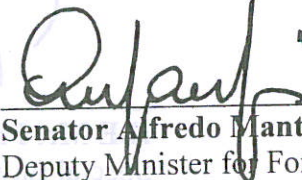


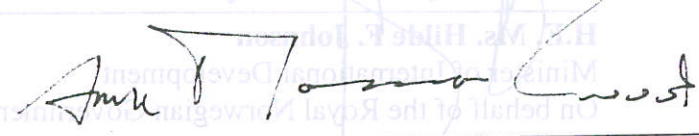
H.E. Mr. Alpha Oumar Konare
Chairperson of the African Union
On behalf of the African Union

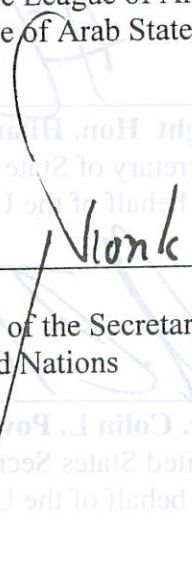


Hon. Charles Goerens
Minister of Development Co-operation of Netherlands
On behalf of the European Union


H.E. Ms. Hilde F. Johnson
Minister of International Development
On behalf of the IGAD Partners Forum (IPF)


Senator Alfredo Mantica
Deputy Minister for Foreign Affairs
On behalf of the IGAD Partners Forum (IPF)


H.E Mr. Amre Moussa
Secretary General of the League of Arab States
On behalf of the League of Arab States


H.E. Mr. Jan Pronk
Special Representative of the Secretary General in the Sudan
On behalf of the United Nations